

Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 ARA-06 CIAE-00 DODE-00 PM-04

H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 IO-13 ACDA-07 EB-07 TRSE-00 OMB-01

XMB-02 COME-00 AID-05 SAM-01 /111 W
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FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 5111

INFO AMEMBASSY ANKARA

AMEMBASSY KABUL

AMEMBASSY NEW DELHI

AMEMBASSY TEHRAN

RUFLAEAEAMCONSUL IZMIR 11

AMCONSUL KARACHI

AMCONSUL PESHAWAR

USMISSION NATO

AMCONSUL LAHORE

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E.O. 11652: N/A

TAGS: PFOR, PK

SUBJECT: BHUTTO ON REGIONAL COOPERATION

BEGIN SUMMARY: IN A MAJOR FOREIGN POLICY STATEMENT RELEASED TO THE PRESS ON THE EVE OF HIS DEPARTURE FOR THE RCD SUMMIT, BHUTTO ARGUES THAT PAKISTAN, IRAN AND TURKEY NEED TO DEVELOP AN "ORGANIC ASSOCIATION" WHICH WOULD REFLECT THEIR SENSE OF COMMUNITY AND BE FULLY RESPONSIVE TO THEIR COMPLEX SECURITY NEEDS. NEITHER CENTO NOR RCD FULFILLS THIS REQUIREMENT, ACCORDING TO STATEMENT. CENTO, IT SAYS, WAS PREDICATED ON A "WORLD SITUATION WHICH HAD UNDERGONE QUALITATIVE CHANGE" AND IS INSUFFICIENTLY RESPONSIVE TO PURELY REGIONAL CONCERNS; RCD IS ANEMIC. BHUTTO EMPHASIZES THAT HE

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IS NOT CALLING FOR THE IMMEDIATE ABOLITION OF EITHER

CENTO OR RCD, BUT RATHER FOR THE ESTABLISHMENT OF A MORE FLEXIBLE AND MULTI-FACETED ASSOCIATION, NOT NECESSARILY DIRECTED AGAINST A PARTICULAR OUTSIDE CHALLENGE. STATEMENT CLOSES WITH IMPLICIT CRITICISM OF RECENT CUBAN ACTIONS IN SOTHERN AFRICA AS BEING AN EFFORT TO PLAY POLICEMAN ON A GLOBAL SCALE AND A MOCKERY OF THE CONCEPT OF NON-ALIGNMENT. STATEMENT BEING POUCHED. END SUMMARY.

1. ON THE EVE OF HIS DEPARTURE FOR THE RCD SUMMIT IN IZMIR, PRIME MINISTER BHUTTO APRIL 19 RELEASED A LONG ARTICLE TO THE PRESS GIVING HIS VIEWS ON REGIONAL SECURITY AND THE FUTURE OF COOPERATION AMONG THE THREE RCD STATES. ARTICLE IS OBVIOUSLY INTENDED AS A MAJOR FOREIGN POLICY PRONOUNCEMENT AND ALTHOUGH EMPHASIZING THE FUTURE OF THE REGION, ALSO CONSIDERS POLITICAL AND ECONOMIC FORCES ELSEWHERE IN THE WORLD. PRIME MINISTER SAID HE DID NOT INTEND TO PROPOUND ANY NEW THESES FOR IMMEDIATE IMPLEMENTATION AT IZMIR. HIS THOUGHTS WERE NOT CONFINED TO THE IMMEDIATE PROSPECTS BUT TO THE DEVELOPMENT OF THE THREE COUNTRIES "IN TUNE WITH HISTORICAL PROCESS".

2. AFTER NOTING COMMON CULTURES AND BACKGROUNDS OF THE THREE COUNTRIES, PM STATES "ALL THESE FACTORS HAVE GENERATED A SENSE OF COMMUNITY ON THE POPULAR LEVEL WHICH IS INFINITELY STRONGER THAN THE DEVICES EMPLOYED TO GIVE IT A FOCUS AND DIRECTION." HE FINDS FAULT WITH BOTH CENTO AND RCD AS VEHICLES TO EXPRESS THE COMMON GOALS AND ASPIRATIONS OF THE THREE COUNTRIES, AND NOTES THAT "CONSIDERING THE CHANGING POLITICAL AND STRATEGIC REALITIES OUR THREE COUNTRIES WOULD NEED ONE DAY, NOT TOO LONG IN THE FUTURE, TO RE-EXAMINE THE VALIDITY AND RELEVANCE OF THE POLICIES WE HAVE SO FAR ADOPTED TOWARD OUR ASSOCIATION." HE GOES ON TO NOTE THAT CENTO AND RCD HAVE PROVIDED "ANTEDILUVIAN" RESPONSES TO CONTEMPORARY PROBLEMS.

3. WHILE "CENTO AFFORDED OUR THREE GOVERNMENTS USEFUL OPPORTUNITIES OF CONTACT, THE MOTIVE FORCES OF ITS ESTABLISHMENT WAS ROOTED IN A WORLD SITUATION WHICH HAD UNDERGONE QUALITATIVE CHANGE. ITS INEFFECTIVENESS HAS LIMITED OFFICIAL USE

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BEEN MANIFEST . . . ONE OF ITS PRINCIPAL AILMENTS HAS BEEN THE INABILITY OF THE NON-REGIONAL MEMBERS TO COMPREHEND IMMEDIATELY THE SIGNIFICANCE, INTENSITY AND LONG-TERM EFFECTS OF REGIONAL CRISIS." FINALLY, THE PM NOTES THAT "THE LARGER FACT REMAINS THAT HEN THE STRATEGIC ENVIRONMENT HAS CHANGED, AN INSTITUTION THAT FAILS TO ABSORB SUCH CHANGE IS INEVITABLY FOSSILISED."

4. RCD DOES NOT ESCAPE THE PM'S CRITICAL ATTENTION. HE
NOTES THAT "AN OBJECTIVE APPRAISAL OF THE RCD WOULD
REVEAL THAT IT HAS ABYSMALLY FALLEN SORT OF EXPECTATIONS.
WE CANNOT BE INSPIRED BY AN ORGANIZATION WHICH WOULD LIST
AS ITS FOREMOST ACHIEVEMENTS ITS ABILITY TO CLING TO LIFE
AND THE NEXT ONE ITS SUCCESS IN PUBLICIZING AND PERPETUATING
ITS INITIALS."

BHUTTO EMPHASIZES THAT A NEW APPROACH TO REGIONAL PROBLEMS
AND CONCERNS SHOULD NOT AFFECT PAKISTAN'S BILATERAL
RELATIONS AND THAT HE IS NOT CALLING FOR THE IMMEDIATE
END OF RCD OR CENTO. "THIS APPROACH CAN BE ADOPTED
WITHOUT IMPINGING ON THE FIRMER RELATIONSHIPS FOUNDED
ON BILATERAL AGREEMENTS AND TREATIES. THE SUDDEN
ABROGATION OF THESE COMMITMENTS WOULD BRING DISORDER
WHERE GREATER ORDER IS NEEDED."

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 CIAE-00 DODE-00 PM-04 H-02

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FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 5112

INFO AMEMBASSY ANKARA

AMEMBASSY KABUL

AMEMBASSY NEW DELHI

AMEMBASSY TEHRAN

AMCONSUL IZMIR

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5. WHILE TALKING ABOUT THE NEW SYSTEM HE ENVISAGES, THE PM SAYS THE THREE COUNTRIES NEED TO EVOLVE AN INTEGRATED FRAMEWORK OF UNITY. THIS WOULD BE AN "ENTIRELY INDIGENOUS SYSTEM, AN ORGANIC ASSOCIATION WHICH WOULD EXERT A GRAVITATIONAL PULL ON OTHER NEIGHBORING COUNTRIES THAT SHARE THE SAME FAITH AND THE SAME ASPIRATIONS AND REGIONAL OBJECTIVES." HE SAYS THE THREE COUNTRIES NO LONGER NEED A SPECIFICALLY ORIENTED ALLIANCE BUT RATHER AN "ORGANIZATION THAT WILL BE RESPONSIVE TO THE MULTI-DIMENSIONAL CHALLENGE THEY FACE AND WHICH WILL ENSURE THE SECURITY, STABILITY AND PROGRESS OF THE REGION."

6. BHUTTO NOTES THAT SUCH REGIONAL COOPERATION HAS BEEN SUCCESSFUL IN WESTERN EUROPE AND COOPERATION IS EVEN
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BEING STRESSED BY GROUPS AS LARGE AND WITH DISPARATE A MEMBERSHIP AS THE GROUP OF 77. THE PM'S ARTICLE CLOSES WITH IMPLICIT CRITICISM OF RECENT CUBAN ACTIONS IN SOUTHERN AFRICA. HE NOTES, WHILE SPEAKING OF THE COMITY OF INTERESTS AMONG THE NON-ALIGNED, THAT THE NON-ALIGNED ORGANIZATION CAME INTO BEING "AGAINST MILITARY ALLIANCES AND MILITARY ADVENTURES"...NOW SOME OF THEM ARE THINKING OF GOING TO ANY PART OF THE WORLD IN SUPPORT OF WHAT IS TERMED AS THE LIBERATION OF THE OPPRESSED. THIS THEY ARE PREPARED TO DO OUTSIDE THE SCOPE OF THE UNITED NATIONS CHARTER. NEITHER THE HIGHEST LEGAL RESTRAINTS NOR THE TERRITORIAL LIMITS IMPOSED BY THE EXISTENCE OF STATE FRONTIERS WOULD SEEM TO DETER THEM FROM SPREADING OUT AS THE POLICEMENT OF THE WORLD. THEY ARE NOW SEEKING TO EXPAND THEIR OWN INTERVENTIONIST ROLE TO GREAT POWER DIMENSIONS. IT IS OBVIOUS THAT SUCH A DECISION WILL NOT ONLY BE HARMFUL TO THE INTERESTS OF THE NON-ALIGNED STATES BUT MAKE A MOCKERY OF THE CONCEPT OF NON-ALIGNMENT AND DESTROY ITS VALUE."

7. BHUTTO'S ARTICLE ON THE EVE OF RCD SUMMIT IS NOTABLE FOR SEVERAL REASONS. IT PUTS HIM ON RECORD AS BEING DISSATISFIED WITH BOTH RCD AND CENTO AS REGIONAL GROUPINGS SINCE THEY ARE UNABLE TO COPE WITH THE CHANGING POLITICAL AND ECONOMIC SITUATION IN THE REGION AND THE WORLD. ALTHOUGH HE DOES NOT CALL FOR THEIR IMMEDIATE ABOLISHMENT, HE DOES URGE THE REGIONAL STATES TO WORK CLOSER TOGETHER AND DEVISE NEW MORE "ORGANIC" MEANS OF COOPERATION FREE FROM OUTSIDE INFLUENCE AND OPEN TO OTHER REGIONAL STATES. ALTHOUGH HE NOTES THAT HE EXPECTS NO IMMEDIATE CHANGES, HE HAS GIVEN AN OUTLINE OF HOW HE THINKS THE REGIONAL STATES SHOULD WORK TOGETHER FOR THEIR MUTUAL BENEFIT.

HIS CLOSING CRITICISM OF CUBAN ACTIONS
REFLECTS HIS CONCERN THE USSR IS USING SMALLER CLIENT
STATES IN ATTEMPTS TO UPSET THE STATUS QUO IN VARIOUS
REGIONS THROUGHOUT THE WORLD.

8. ARTICLE BEING POUCHED TO ADDRESSEE.
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